

Message Text

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ORIGIN IO-10

INFO OCT-01 CIAE-00 CU-02 INR-07 NSAE-00 USIE-00 AF-06

ARA-06 EA-07 EUR-12 NEA-10 ISO-00 L-03 OIC-02 OMB-01

TRSE-00 INRE-00 /067 R

DRAFTED BY IO/UNESCO;RCHEATER;JU

APPROVED BY IO/UNESCO;RCHEATER

IO/UN/BAPS - WSOUTHWORTH (SUBS.)

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TO AMEMBASSY PARIS IMMEDIATE

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NESCO

E.O. 11652: N/A

TAGS: UNESCO, AORG

SUBJECT: UNESCO 98TH EX BD : AGENDA ITEM 4.2:BUDGETARY
ISSUES OF 1977-78 PROGRAM AND BUDGET

REF: PARIS 25968

1. QUESTION OF FULL VS. SEMI-FULL BUDGETING HAS ARISEN AT
A NUMBER OF PLACES IN THE UN SYSTEM, AND U. S. HAS
CONSISTENTLY OPPOSED, AND CONTINUES TO OPPOSE, FULL
BUDGETING AS A MATTER OF PRINCIPLE. IN FACT, WE ARE
THIS VERY DAY IN NEW YORK MAKING A STRONG STATEMENT
OPPOSING FULL BUDGETING FOR THE UN.

2. PRINCIPLE INVOLVED IS THAT SEMI-FULL BUDGETING EXERTS
A CONSTANT AND BENEFICIAL PRESSURE ON ORGANIZATIONS TO
CARRY ON CONTINUING SEARCH FOR DIRECT ECONOMIES AND
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IMPROVED MANAGEMENT PRACTICES THAT WILL LEAD TO ECONOMIES.

FULL BUDGETING DESTROYS THIS INCENTIVE. FURTHERMORE, WE DO NOT BELIEVE THAT IT IS POSSIBLE TO ANTICIPATE WITH ANY DEGREE OF ACCURACY THE INFLATIONARY RATE OVER A PERIOD OF TWO YEARS OR MORE.

3. THE GENEVA GROUP CONSULTATIVE LEVEL (I.E., DIRECTORS OF IO BUREAUS) AGREED LAST FEBRUARY THAT THEY WOULD MAINTAIN FIRM OPPOSITION TO FULL BUDGETING THROUGHOUT THE UN SYSTEM.

4. WE DO NOT BELIEVE THAT THIS PRINCIPLE CAN BE MAINTAINED IF WE SAY THAT IT IS VALID IN ONE ORGANIZATION BUT NOT IN ANOTHER. THEREFORE, EVEN THOUGH IT MAY BE TACTICALLY DISADVANTAGEOUS TO OPPOSE FULL-BUDGETING IN UNESCO, DEPARTMENT FEELS STRONGLY THAT UNIFORMITY OF OUR POSITION THROUGHOUT THE UN SYSTEM IS OF OVERRIDING IMPORTANCE, AND ACCORDINGLY REQUESTS USDEL TO MAKE CLEAR IN ANY DISCUSSIONS IT MAY HAVE THAT U. S. CANNOT ACCEPT FULL-BUDGETING, AND TO VOTE AGAINST IT. IF IT IS NOT POSSIBLE TO VOTE AGAINST FULL-BUDGETING, USDEL SHOULD MAKE EXPLANATION OF VOTE STATING THAT HAD THERE BEEN A VOTE, U. S. WOULD HAVE OPPOSED. KISSINGER

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Message Attributes

Automatic Decaptioning: X
Capture Date: 01 JAN 1994
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: n/a
Control Number: n/a
Copy: SINGLE
Draft Date: 08 OCT 1975
Decaption Date: 01 JAN 1960
Decaption Note:
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Authority: CunninFX
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 28 MAY 2004
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1975STATE240043
Document Source: CORE
Document Unique ID: 00
Drafter: UNESCO;RCHEATER;JU
Enclosure: n/a
Executive Order: N/A
Errors: N/A
Film Number: D750350-0010
From: STATE
Handling Restrictions: n/a
Image Path:
ISecure: 1
Legacy Key: link1975/newtext/t19751073/aaaacnfb.tel
Line Count: 81
Locator: TEXT ON-LINE, ON MICROFILM
Office: ORIGIN IO
Original Classification: LIMITED OFFICIAL USE
Original Handling Restrictions: n/a
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
Page Count: 2
Previous Channel Indicators: n/a
Previous Classification: LIMITED OFFICIAL USE
Previous Handling Restrictions: n/a
Reference: 75 PARIS 25968
Review Action: RELEASED, APPROVED
Review Authority: CunninFX
Review Comment: n/a
Review Content Flags:
Review Date: 23 MAY 2003
Review Event:
Review Exemptions: n/a
Review History: RELEASED <23 MAY 2003 by CunninFX>; APPROVED <07 OCT 2003 by CunninFX>
Review Markings:

Margaret P. Grafeld
Declassified/Released
US Department of State
EO Systematic Review
06 JUL 2006

Review Media Identifier:
Review Referrals: n/a
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
Secure: OPEN
Status: NATIVE
Subject: UNESCO 98TH EX BD : AGENDA ITEM 4.2:BUDGETARY ISSUES OF 1977-78 PROGRAM AND BUDGET
TAGS: AORG, UNESCO
To: PARIS
Type: TE
Markings: Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 06 JUL 2006